

## Message Text

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FM SECSTATE WASHDC

TO USAFE RAMSTEIN GERMANY FLASH

S E C R E T STATE 047023

EXDIS SPECAT EXCLUSIVE EYES ONLY FOR GENERAL HAIG

FOL REPEAT NATO 1059 ACTION SECSTATE 26 FEB.

QUOTE

S E C R E T USNATO 1059

EXDIS

FOR COUNSELOR SONNENFELDT AND ASSISTANT SECRETARY HARTMAN ONLY

E.O. 11652: XGDS-1

TAGS: PFOR, NATO

SUBJ: LUNS' CONCERN ABOUT QUADRIPARTITE CONSULTATIONS

1. SYG LUNS SPOKE TO ME FEBRUARY 26 ABOUT HIS DEEP CONCERN OVER REPORTS REACHING HIM FROM SOURCES HE DID NOT WISH TO IDENTIFY ABOUT RECENT "POLITICAL OR POLITICAL-MILITARY" DISCUSSIONS ON A QUADRILATERAL BASIS AMONG FRANCE, FRG, UK AND US ON YUGOSLAVIA. ACCORDING TO THESE REPORTS, THE QUADRIPARTITE DISCUSSIONS WERE FOCUSING ON CONTINGENCIES RELATED TO THE POST-TITO PERIOD.

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2. LUNS' CONCERN STEMMED, HE SAID, FROM HIS VIEW THAT

DEVELOPMENTS RELATED TO YUGOSLAVIA WERE A MATTER OF CONCERN TO THE ALLIANCE AS A WHOLE, AND NOT TO ONLY FOUR MEMBERS. JUST AS HE HAD FOUGHT VIGOROUSLY AGAINST ANY SPECIAL FORUM OF EUROPEAN COUNTRIES DEALING WITH SECURITY ISSUES OUTSIDE THE NATO FRAMEWORK, AS IN THE CASE OF RECENT EC-9 DISCUSSIONS OF MBFR, HE COULD NOT CONDONE QUADRIpartite DISCUSSIONS AMONG MAJOR ALLIES ON IMPORTANT ISSUES AFFECTING THE SECURITY OF ALL ALLIES. PARTICULARLY IN THE CASE OF YUGOSLAVIA, LUNS BELIEVED THAT ITALY HAD A BIG STAKE AND CONSEQUENTLY COULD CONTRIBUTE SIGNIFICANTLY TO ALLIED CONSULTATIONS.

3. LUNS SAID HE PLANNED TO ASK GENERAL HAIG IF HE WERE AWARE OF ANY ONGOING WORK BY THE FOUR MAJOR POWERS RELATED TO YUGOSLAVIA.

4. IN RESPONSE, I TOLD LUNS THAT I WAS UNAWARE OF ANY DISCUSSIONS ON YUGOSLAVIA AMONG THE UK, FRG, FRANCE AND US, BUT THAT I WOULD PRESENT HIS CONCERNS TO THE DEPARTMENT. LUNS SAID HE HOPED THAT HIS VIEWS WOULD BE CAREFULLY TAKEN INTO ACCOUNT, FOR THEY WERE OFFERED ON THE BASIS OF CONCERN FOR THE BEST INTERESTS OF THE ALLIANCE. HE ADDED THAT HE FOUND IT DIFFICULT TO ACCEPT THAT FRANCE, WHICH SHOWS THE GREATEST RELUCTANCE TO ENGAGE IN CONSULTATIONS ON MANY TOPICS AT NATO AND WHOSE FORCES ARE NOT INTEGRATED WITH THOSE OF OTHER ALLIES, SHOULD BE ACCORDED A SPECIAL POSITION IN CONSULTATIONS TAKING PLACE OUTSIDE NATO. SUCH AN APPROACH, HE SAID, IF IT IS BEING PURSUED, COULD ONLY DIMINISH FRENCH INTERESTS IN JOINING MORE FULLY IN NATO ACTIVITIES.

5. COMMENT: THE RUMORS OF THE QUADRIpartite TALKS REACHING LUNS MAY HAVE INCLUDED A SPECIFIC REFERENCE TO YUGOSLAVIA OR LUNS MAY HAVE SEIZED UPON MORE GENERAL RUMORS AND COMBINED THEM WITH A MATTER OF SPECIFIC ALLIANCE-WIDE CONCERN TO EMPHASIZE HIS OPPOSITION TO A "DIRECTORATE" COMPRISING KEY ALLIES. WE HAVE NOT HEARD SIMILAR RUMORS AT NATO HEADQUARTERS, BUT IF LUNS IS PRIVY TO THEM I ASSUME THAT THEY WILL GAIN GENERAL CURRENCY SHORTLY AND MAY REACH THE PRESS. IN THE CIRCUMSTANCE, I BELIEVE WE SHOULD BE FRANK WITH LUNS IN TELLING HIM OF OUR OBJECTIVES IN THE QUADRIpartite TALKS, WHICH MAY HELP ATTENUATE HIS CONCERNS, HOWEVER, I AM NOT IN A SECRET

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POSITION TO JUDGE THE EXTENT TO WHICH WE SHOULD LEVEL WITH HIM SINCE I AM NOT INFORMED OF THE TOPICS DISCUSSED OR THE SUBSTANCE UNDER REVIEW. IN MY EXPERIENCE, LUNS CAN BE VERY HELPFUL IF HE UNDERSTANDS WHAT WE ARE DOING, BUT HE CAN BE PRICKLY OTHERWISE AND HIS INSTINCT, IF HE DOES NOT UNDERSTAND, WILL BE TO TRY, HOWEVER CLUMSILY, TO PROTECT THE US FROM ITSELF IN THE INTEREST OF PROTECTING NATO AS AN INSTITUTION. STREATOR

UNQUOTE KISSINGER

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